

WASHOE COUNTY

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# STAFF REPORT BOARD MEETING DATE: January 26, 2021

| DATE:    | December 23, 2020  |
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| TO:      | Board of County Commissioners  |
| FROM:    | Colleen Wallace Barnum, Park Operations Superintendent, Community<br>Services Department, 328-2181, <u>cwallace@washoecounty.us</u>  |
| THROUGH: | Eric Crump, Operations Division Director, Community Services<br>Department, 328-3625, <u>ecrump@washoecounty.us</u>  |
| SUBJECT: | Recommendation to approve the First Addendum to SR 28 Corridor<br>Operations and Maintenance Interlocal Agreement between Washoe<br>County, Tahoe Transportation District, Nevada Department of<br>Transportation, Nevada Division of State Parks, Nevada Division of State<br>Lands, Nevada Department of Public Safety-Highway Patrol, Incline<br>Village General Improvement District, Carson City Parks & Recreation<br>Department, Douglas County Parks & Recreation Department and Tahoe<br>Regional Planning Agency. (Commission District 1.) |

# **SUMMARY**

The first addendum to the SR 28 Corridor Operations and Maintenance Interlocal Agreement is brought forth by the Corridor Management Team (CMT) and identifies additional responsibilities of agency partners Washoe County and Tahoe Transportation District (TTD).

The additional responsibilities are as follows:

Per an interlocal agreement entered into on May 14, 2020 between TTD and the Nevada Department of Transportation (NDOT); NDOT has agreed and consented to TTD installing, operating, maintaining, and collecting revenue from a parking management program which includes the collection of parking fees from users of the expanded parking area near Ponderosa Ranch Road. Revenues collected will fund routine operations and maintenance and capital infrastructure maintenance.

The CMT recognizes that the operation of the expanded parking area, including portable restrooms and trash service may be needed beyond the original timeframe set forth in the agreement (May 1 -October 15) and this addendum allows for Washoe County to provide expanded services if budget is available and local weather permits.

Washoe County Strategic Objective supported by this item: Safe, secure and healthy communities.

### **PREVIOUS ACTION**

**On August 25, 2015,** the Board of County Commissioners (Board) approved a SR 28 Corridor Operations and Maintenance Interlocal Agreement between Washoe County, Tahoe Transportation District, Nevada Department of Transportation, Nevada Division of State Parks, Nevada Division of State Lands, Nevada Department of Public Safety-Highway Patrol, Incline Village General Improvement District, Carson City Parks & Recreation Department, Douglas County Parks & Recreation Department and Tahoe Regional Planning Agency.

**On November 12, 2014**, the Board of County Commissioners (Board) approved a Federal Lands Access Program Project Memorandum of Agreement leveraging \$12.5 million in Federal Lands Access Program funds for the design and construction of improvements in the SR 28 corridor including the Nevada Stateline to Stateline Bikeway.

**On June 24, 2014,** the Board approved the extension (to June 30, 2019) of the Interlocal Agreement between Washoe County, Carson City, Douglas County, Nevada State Lands, Nevada State Parks, Tahoe Regional Planning Agency, Tahoe Transportation District, USDA Forest Service-Lake Tahoe Basin Management Unit, and Incline Village General Improvement District for the implementation of the Lake Tahoe Bike Path Project.

**On June 26, 2012**, the Board accepted an amendment to the Phase 2 & 3 State Question 1 grant, which increased the grant award by \$375,885.

**On February 8, 2011**, the Board acknowledged receipt of an update report on the status of the Nevada Stateline-to-Stateline Project (Lake Tahoe Bike Path) and provided comment on the Draft Environmental Assessment for the South Demonstration Project.

**On August 28, 2007**, the Board accepted a State Question 1 grant in the amount of \$1,252,516 to complete Phases 2 & 3 for environmental and engineering studies and to begin construction of the south demonstration area.

**On December 12, 2006**, the Board accepted a State Question 1 grant in the amount of \$146,956 for Phase 1 planning efforts.

**On December 12, 2006**, the Board approved an Interlocal Agreement between Washoe County, Carson City and Douglas County that made Washoe County responsible for the overall coordination of the Lake Tahoe Bike Path project.

**On August 23, 2005**, the Board approved a Resolution of Support for Question-1 grant applications.

**On April 27, 2004**, the Board approved a Tri-Counties Memorandum of Understanding between Washoe County, Douglas County and Carson City.

#### **BACKGROUND**

The Interlocal agreement clarifies roles by all parties in the operations and maintenance of facilities and services within the SR 28 corridor, including the Lake Tahoe bike path and parking facilities, in order to effectively and efficiently manage across jurisdictional boundaries. In accordance with Article I section 5 of the SR 28 Corridor Operations and Maintenance Interlocal Agreement, The CMT will work to:

a. Fulfill the operations and maintenance responsibilities set forth in this Agreement;

b. Amend this Agreement as necessary with regard to operations and maintenance responsibilities for future projects;

c. Assist in prioritizing the development and construction of projects;

d. Form partnerships to complete development and construction of projects;

e. Assist in submitting federal, state and local grant applications to fund projects;

f. Assess continued challenges within the SR 28 corridor and look for opportunities to address those challenges;

g. Provide recommendations to their governing bodies on how best to address those challenges;

h. Prioritize the need for capital infrastructure maintenance funding for projects;

i. Prepare a cumulative budget for capital maintenance funding in the SR 28 corridor and determine the appropriate parties to submit grants and funding requests, including any requests to the Tahoe Fund; and

j. Identify and prioritize the need for grants and funding requests for future projects.

The Lake Tahoe Bike Path Project will complete a paved path from Crystal Bay (north shore at state line) to Stateline, Nevada (south shore) along the Nevada State Route 28 corridor. Five million dollars (\$5 million) in funding was specifically identified for implementation (construction) of the Lake Tahoe Bike Path project in the Nevada State Question-1 Bond Act of 2000 (SQ-1), with a 50/50 match requirement. Match contribution has been met through bicycle and pedestrian projects completed in Incline Village. Washoe County agreed to be "responsible for overall coordination" of the Lake Tahoe Bike Path project in the Tri-Counties Memorandum of Understanding between Washoe, Carson and Douglas Counties approved in 2004.

Participating agencies include Washoe County, Carson City, Douglas County, Tahoe Regional Planning Agency (TRPA), Tahoe Transportation District (TTD), Nevada State Lands (NSL), Nevada State Parks (NSP), USDA Forest Service-Lake Tahoe Basin Management Unit (USDA-USFS), NDOT, and the Incline Village General Improvement District.

In November 2002, Nevada voters approved State Question-1, which makes Nevada State Bond funding available for trails, specifically identifying funding for "implementation or enhancement of the Lake Tahoe Bike Path." Five million in funding was identified in the Nevada State Question-1 Bond.

Washoe County Regional Parks & Open Space staff has attended a series of meetings with the Tri-Counties Working Group, TRPA, USDA-USFS, NDOT, NSP, NSL, TTD, and interested parties to determine the best method to implement the project. An Interlocal Agreement is in place that allows the agencies to share resources, funding, consultant oversight, environmental review, participation in Working Group meetings, and perform a variety of public outreach tasks for the construction of the bikeway.

The project also included two, three-mile demonstration projects. The north demonstration project extends from Incline Village to Sand Harbor and the south demonstration project extends from Lake Parkway in Stateline, Nevada to Round Hill Pines Beach.

The South Demonstration Project has two segments completed and design plans are continuing on the North Demonstration Project.

# FISCAL IMPACT

Approval of the First Addendum to the SR 28 Corridor Operations and Maintenance Interlocal Agreement places responsibility for potential expanded services and expenditures of County resources for ADA compliant portable restrooms and trash service. All expenditures will be reimbursed by TTD on a quarterly basis. A billable internal order (East Shore Trail Reimbursement IN-60695) has been established to account for both expenditures and reimbursement (revenue).

### **RECOMMENDATION**

It is recommended that the Board of County Commissioners approve the First Addendum to the SR 28 Corridor Operations and Maintenance Interlocal Agreement between Washoe County, Tahoe Transportation District, Nevada Department of Transportation, Nevada Division of State Parks, Nevada Division of State Lands, Nevada Department of Public Safety-Highway Patrol, Incline Village General Improvement District, Carson City Parks & Recreation Department, Douglas County Parks & Recreation Department and Tahoe Regional Planning Agency.

### **POSSIBLE MOTION**

Should the Board agree with staff's recommendation, a possible motion would be: "Move to approve the First Addendum to the SR 28 Corridor Operations and Maintenance Interlocal Agreement between Washoe County, Tahoe Transportation District, Nevada Department of Transportation, Nevada Division of State Parks, Nevada Division of State Lands, Nevada Department of Public Safety-Highway Patrol, Incline Village General Improvement District, Carson City Parks & Recreation Department, Douglas County Parks & Recreation Department and Tahoe Regional Planning Agency."